



Brussels, 31.3.2025
C(2025) 1860 final

COMMISSION IMPLEMENTING DECISION

of 31.3.2025

**on the financing of the Technical Support Instrument and the adoption of the work
programme for 2025**

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union¹ ('the Financial Regulation'), and in particular Article 110(1) thereof,

Having regard to Regulation (EU) 2021/240 of the European Parliament and of the Council of 10 February 2021 establishing a Technical Support Instrument ('the programme')², and in particular Article 12(6) thereof,

Whereas:

- (1) In order to ensure the implementation of the programme, it is necessary to adopt an annual financing decision, which is to constitute the annual work programme for 2025, in accordance with Article 110(2) of the Financial Regulation.
- (2) The envisaged support is to comply with the conditions and procedures set out by the restrictive measures³ adopted pursuant to Article 215 of the Treaty on the Functioning of the European Union.
- (3) It is necessary to allow for the payment of interest due for late payment on the basis of Article 116(5) of the Financial Regulation.
- (4) In order to allow for flexibility in the implementation of the work programme, it is appropriate to determine the changes, which should not be considered substantial for the purposes of Article 110(5) of the Financial Regulation, such as the possibility for adoption of special measures by the Commission pursuant to Article 12(7) of Regulation (EU) 2021/240.
- (5) The activities should contribute to climate, biodiversity and gender-equality mainstreaming in line with Commission Communication 'The European Green Deal'⁴ and in the Interinstitutional Agreement of 16 December 2020 on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on

¹ Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast) (OJ L, 2024/2509, 26.09.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>).

² OJ L 57, 18.02.2021, p. 1-16, ELI: <http://data.europa.eu/eli/reg/2021/240/oj>.

³ See www.sanctionsmap.eu – Note that the sanctions map is an IT tool for identifying the sanctions regimes. The source of the sanctions stems from legal acts published in the Official Journal (OJ). In the case of discrepancy, the OJ prevails.

⁴ COM (2019) 640 final of 11 December 2019.

new own resources, including a roadmap towards the introduction of new own resources.⁵

- (6) Pursuant to Article 62(1), first subparagraph, point (c), of the Financial Regulation, indirect management is to be used for the actions specified in the work programme.
- (7) The Commission is to ensure a level of protection of the financial interests of the Union with regard to persons and entities entrusted with the implementation of Union funds by indirect management as provided for in Article 157(3) of the Financial Regulation. To that end, and before a contribution agreement can be signed, such persons and entities are to be subject to an assessment of their systems and procedures in accordance with Article 157(4) of the Financial Regulation and, if necessary, to appropriate supervisory measures in accordance with Article 157(5) of the Financial Regulation.
- (8) It is necessary to authorise the award of grants without a call for proposals and to provide for the conditions for awarding those grants in accordance with Article 198 (c) and 198 (f),

HAS DECIDED AS FOLLOWS:

Article 1
The work programme

The annual financing decision, constituting the annual work programme for the implementation of the Technical Support Instrument for 2025, as set out in the Annex, is hereby adopted.

Article 2
Union contribution

The maximum Union contribution for the implementation of the programme for 2025 is set at EUR 125 385 511, and shall be financed from the appropriations entered in budget line 06.02 02 00 of the general budget of the Union.

The appropriations provided for in the first paragraph may also cover interest due for late payment.

Article 3
Flexibility clause and special measures

Cumulated changes to the allocations to specific actions not exceeding 20% of the maximum Union contribution set in Article 2, first paragraph, of this Decision shall not be considered to be substantial for the purposes of Article 110(5) of the Financial Regulation, where those changes do not significantly affect the nature of the actions and the objective of the work programme.

In accordance with Article 12(7) of Regulation (EU) 2021/240, a limited part of the maximum Union contribution referred to in the first paragraph of Article 2 of this Decision, not

⁵ Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources (OJ L 433I , 22.12.2020, p. 28, ELI: http://data.europa.eu/eli/agree_interinstit/2020/1222/oj).

exceeding 10% thereof, may serve to finance special measures in the event of unforeseen and duly justified grounds of urgency requiring an immediate response, including a serious disturbance in the economy or significant circumstances seriously affecting the economic, social or health conditions in a Member State, which go beyond its control, under any of the methods of implementation identified in the Annex. This shall not be considered to be a substantial change for the purposes of Article 110(5) of the Financial Regulation.

A limited part of the amount set out in Article 2, not exceeding 10% thereof, may be used for additional dedicated calls in accordance with Article 9(4) of Regulation (EU) 2021/240, pursuant to which the Commission shall organise additional dedicated calls for requests in response to specific emerging needs of Member States. The related support may be implemented under any of the methods of implementation identified in the Annex. This shall not be considered to be a substantial change for the purposes of Article 110(5) of the Financial Regulation.

The authorising officer responsible may apply the changes referred to in the first, second and third paragraphs. Those changes shall be applied in accordance with the principles of sound financial management and proportionality.

Where the Annex provides for the possibility to implement the actions through an alternative method of implementation or form of intervention, a transfer of the corresponding allocation from one method or form of intervention to another shall not be taken into account for the purposes of this Article.

Article 4

Methods of implementation and entrusted entities or persons

The implementation of the actions carried out by way of indirect management, as set out in the Annex, may be entrusted to the persons or entities referred to or selected in accordance with the criteria laid down in the Annex.

Article 5

Grants

Grants may be awarded without a call for proposals in accordance with the conditions set out in the Annex to the bodies referred to or selected in accordance with the criteria laid down in the Annex.

Done at Brussels, 31.3.2025

For the Commission
Ursula VON DER LEYEN
The President